

**Testimony of Debra A. Toney, PhD, RN  
President  
National Black Nurses Association  
Las Vegas, Nevada  
Before the Committee on Appropriations  
Subcommittee on Labor, Health and  
Human Services, Education and Related Agencies  
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2 P.M.**

**Discussion topic:  
Title 8, the Nursing Workforce Development programs; National  
Institute of Nursing Research; and, Health Disparities**

Good afternoon, Mr. Chairman and Members of the Subcommittee.

The National Black Nurses Association (NBNA) requests \$215 million for Title VIII, the Nursing Workforce Development Program. For 11 years, our Nation has faced a critical nursing shortage, which is expected to last through the next decade. This shortage threatens the safety and well being of the patients whom we are charged to care for in our health care systems. The nursing shortage only exacerbates health disparities among people of color, especially women and children.

A HRSA report in 2004 projects the need for 1 million nurses, of which only 64 percent will be met. Another study by Dr. Peter Buerhaus and others estimates that a half million new nurses will be needed by 2025. The U.S. Bureau of Statistics estimates that over 140,000 nursing positions remain vacant in hospitals, nursing homes, health departments, community health centers, schools and other work places. Using the State of California as an example, it is estimated that the State would have a nursing shortage of 12,000 by 2014.

Many factors contribute to the nursing shortage including:

- an aging nursing workforce with the average age of a nurse being 47 years old.
- 66 percent of the nurse faculty is expected to retire in the next 5-15 years, and not enough nursing students are in the pipeline to fill their roles.
- an aging population, demanding access to high quality, culturally competent health and nursing care.
- a population that has preventable chronic diseases that overwhelm the nursing workforce and healthcare systems, leading to higher healthcare costs.

Solving the nursing shortage is important to meeting the health care needs of society

An investment in Title 8 will support the education and training of registered nurses at all levels, including advanced practice nurses, nurse faculty and nurse scientists.

Advanced Practice Nurses are fundamental to the elimination of health disparities, managing chronic disease and developing new nurse led health care models. We must provide funding to ensure an adequate pipeline of advanced practice nurses if we are going to improve access to healthcare.

Funding for the Nurse Education Loan Repayment Program is essential as it allows for new nursing graduates to enter health facilities deemed to have critical shortages such as departments of public health, community health centers and disproportionate share hospitals.

Funding for the education of nurses of diverse backgrounds is vital to improving the delivery of culturally competent nursing care and to closing the health disparities gap. Studies have shown that people are more comfortable receiving care from someone of similar ethnic and cultural background.

In the academic year 2005-2006, the National League for Nursing found that 88,000 applicants were turned away because of the lack of capacity, such as, lack of faculty, lack of technology, low wages, classroom space, laboratories and limited clinical education sites. Hospitals and other facilities that are already understaffed cannot handle the patient workload and facilitate the training of nursing students.

It has been found in California State schools of nursing that there are more qualified students than there are slots. Moreover, many California associate degree nursing schools use a lottery system to admit applicants because there are more qualified applicants than there are openings.

Increasing the level of funding for nursing education has a direct correlation to eliminating health disparities particularly among communities of color and the Nation.

In a report by the National Black Nurses Foundation it was found that because of the nursing shortage patient safety issues become more frequent.

- There are longer waits for clinical appointments and admissions into hospitals
- More medical errors occur
- Staffing for acute care beds are going down, and
- Failure to rescue events go up

Without interventions by nurses, the health disparities gap will only increase.

NBNA is requesting \$175 million for the National Institute of Nursing Research. Nurse scientists conduct clinical and behavioral research that may be translated into nursing practice. These effective interventions “improve quality of life, offer approaches for self management, symptom management and care giving”.

Moreover, there is a need for more nurses to be trained to design, implement and lead clinical trials. Nurses are an integral part of the clinical trials team, recruiting patients, implementing protocols, educating patients, helping them with compliance issues related to their medical regimens, providing follow-up and consultative services.

Our nation must be strategic and intentional about racial and gender focused clinical trials that are conducted with minority patient populations and communities. These clinical trials should include nurse lead projects and collaborative interdisciplinary partnerships.

Thank you, Mr. Chairman and Members of the Committee  
I appreciate the opportunity to appear before you today in support of funding for Title 8, for Nursing Workforce Development.