

FOR OFFICIAL USE ONLY  
UNTIL RELEASED BY THE  
HOUSE APPROPRIATIONS COMMITTEE  
SUBCOMMITTEE ON MILITARY CONSTRUCTION

STATEMENT OF  
ADMIRAL ROBERT F. WILLARD, U.S. NAVY  
COMMANDER  
U.S. PACIFIC COMMAND  
BEFORE THE HOUSE APPROPRIATIONS COMMITTEE  
SUBCOMMITTEE ON MILITARY CONSTRUCTION  
ON MILITARY CONSTRUCTION IN U.S. PACIFIC COMMAND  
MARCH 24, 2010

FOR OFFICIAL USE ONLY  
UNTIL RELEASED BY THE  
HOUSE APPROPRIATIONS COMMITTEE  
SUBCOMMITTEE ON MILITARY CONSTRUCTION

# DRAFT

## **INTRODUCTION**

Chairman Edwards, Congressman Wamp, and Members of the Committee:

On behalf of the men and women of the U.S. Pacific Command (USPACOM), thank you for this opportunity to testify before you regarding the military construction (MILCON) needs and initiatives in the USPACOM area of responsibility (AOR). I would also like to thank Congress for funding the MILCON accounts for FY10 which has enabled us to execute projects improving our readiness capability and the quality of life for our service members.

I have now been in command of U.S. Pacific Command for about five months, and although I am new to U.S. Pacific Command Headquarters, I have served extensively in the Asia Pacific Region, to include my previous assignment as Pacific Fleet Commander. Consequently, I have developed a tremendous respect for this part of the globe and believe that now, more than ever, it is vital to our nation's security interests and economic prosperity.

## **FISCAL YEAR (FY) 10 MILCON**

MILCON continues to be an important enabler of ready forces in the Pacific. Because of your support for our \$3.0 billion request in FY10, the USPACOM MILCON program continues to meet transformation, operational readiness and quality of life requirements. The service components are aggressively executing the MILCON provided in FY10. To date, approximately \$1.0 billion has been either awarded or is out for bid. MILCON has enabled significant capability enhancements, such as basing F-22s at Elmendorf Air Force Base (AFB) and continued Grow the Force bed-down of Marines in California. We are grateful for the support of Congress and we request your careful consideration of our service components' request for the FY11 budget.

**FISCAL YEAR (FY) 11 MILCON**

In FY11, USPACOM is postured to request funding for facilities and infrastructure to support U.S. military forces and their families. MILCON requested by the services in the Pacific AOR is categorized into four broad areas: Defense Policy Review Initiative (DPRI), Republic of Korea (ROK) Transformation, Grow-the-Force, and Sustainment.

**DEFENSE POLICY REVIEW INITIATIVE**

Rapid response in the Asia-Pacific region hinges on flexibility, speed and forward basing of our military forces. On May 1, 2006, the U.S. Secretaries of State and Defense and their Japanese counterparts released the Roadmap for Realignment, which outlines the overall implementation for the relocation of U.S. forces in Japan. The importance of the Roadmap was reaffirmed in February 2009 in a second agreement signed by Secretary of State Clinton and her Government of Japan counterpart. Moreover, the Defense Policy Review Initiative (DPRI) agreed to with Japan will sustain the capacity of our forward ground forces while addressing the burden-sharing concerns of our Japanese hosts. The majority of DPRI actions remain on track and Japan is shouldering most of the planned facility construction costs associated with the agreed changes. The exception is the Futenma Replacement Facility (FRF). The newly elected Japanese government is presently reviewing the plan to relocate Marine Corps Air Station Futenma to another location on Okinawa. We are optimistic that the Government of Japan will fully reaffirm the 2006 GoJ-U.S. agreement by May 2010. The relocation of MCAS Futenma, which affirms the continued presence of Marine Corps airlift capability on Okinawa, is the critical element enabling the relocation of 8,000 Marines to Guam. Per the agreement, U.S.

## DRAFT

MILCON funds will contribute to the costs for facility and infrastructure construction on Guam to support the relocating Marines and their dependents.

**Guam:** As do the Okinawa-based Marines, Guam-based forces offer the strategic flexibility and response needed for the U.S. to be postured for contingencies in the Asia-Pacific. MILCON funding is in turn a vital enabler for the timely relocation of Marines to Guam. FY11 funding continues our contribution to the 2006 Realignment Roadmap estimated facilities and infrastructure cost on Guam of \$10.3 billion. Under the agreement, Japan will provide \$6.1 billion of the funding with the U.S. providing the remaining funding. Japan committed its first increment of funds by appropriating \$336 million in May 2009. We are hopeful their second increment of funding, expected in 2010, will further demonstrate their commitment to the effort. In our request, FY11 MILCON funding totaling \$427 million will provide utilities and airfield ramp space to bed-down Marine aviation at Andersen AFB and wharf improvements at Apra Harbor. Additional investments will be needed to improve off-base Guam infrastructure, such as roads and bridges critical to the successful throughput of materials to the planned Marine Corps installation.

### **REPUBLIC OF KOREA (ROK) TRANSFORMATION**

—We continue to work with the Republic of Korea to realign and enhance U.S. force posture to ensure an effective and sustainable long-term presence on the Korean Peninsula which underlies our steadfast commitment to the defense of the ROK. Although the ROK is providing much of the funding for the planned changes, MILCON funds are needed for some facility construction and infrastructure.

The United States will develop a more capable and responsive U.S. and combined force posture in the ROK to strengthen the alliance's deterrent and defense capabilities and long-term

## DRAFT

capacity for regional and global defense cooperation. Projects for the Land Partnership Plan and the Yongsan Relocation Plan include relocating U.S. troops out of downtown Seoul, returning the majority of Yongsan Army Garrison to the ROK, and consolidating our troops into two primary hubs south of Seoul. This effort sustains a strong U.S. combat presence on the Peninsula, while lessening the intrusiveness of our force presence in major urban centers like Seoul. We anticipate the ROK continuing to fund much of the facilities and infrastructure construction for this USFK realignment. For FY11, ROK Transformation includes the relocation of an Air Force heavy engineer construction unit to Guam. Eight million is requested to construct a headquarters facility at Andersen AFB for this engineer unit.

### **GROW-THE-FORCE**

In 2007, plans to increase active manpower of the Army to 547,400 by FY13 and the Marines Corps to 202,000 by FY11 were announced. The increase is needed to provide adequate dwell time between deployment rotations to enable training to meet combat readiness requirements and minimum quality of life standards. USPACOM is projected to receive an additional 2,400 soldiers and 8,200 Marines. The Grow-the-Force infrastructure needs of U.S. Army Pacific were fulfilled in the FY09 MILCON program. Marine Forces Pacific will request funding through FY14 to complete projects at various Marine Corps installations in California and Hawaii. For FY11, the Marine Forces Pacific requests \$570 million to support Grow the Force needs ranging from operational facilities to barracks.

### **SUSTAINMENT MILCON - READINESS**

In addition to the MILCON required to implement transformation initiatives in the Pacific, the Service Components continue efforts to sustain readiness and quality of life at their

## DRAFT

installations. For FY11, the Service Components in the Pacific seek \$1.5 billion to sustain the readiness capabilities of their installations.

**U. S. Army Pacific (USARPAC):** USARPAC maintains nine<sup>1</sup> major installations across the Pacific, including Alaska, Hawaii, ROK, and Japan. MILCON funds will help ensure that USARPAC soldiers are trained and equipped to enable their full spectrum operations. USARPAC seeks \$545 million for FY11 readiness-related MILCON requirements. \$202 million is requested for aviation task force operational facilities and an urban assault training course at Ft. Wainwright Alaska. Fort Richardson Alaska requires \$113 million for training facilities and phase one of an engineer brigade complex. Ft. Greely seeks \$26 million to replace a substandard fire station. \$81 million at Fort Shafter Hawaii will complete the first phase of a command and control facility and provide flood mitigation infrastructure. Schofield Barracks requires a \$24 million facility to house training simulators.

**U.S. Pacific Fleet (PACFLT):** PACFLT manages five<sup>1</sup> major first-class naval facilities throughout the AOR and has operational forces at several installations on the west coast. PACFLT installations provide vital forward presence to the world's largest fleet command, including the homeport for the only forward deployed aircraft carrier. Readiness MILCON requirements total \$351 million in FY11. Kitsap Naval Base Washington requires \$60 million in support of the strategic weapons facility. California has requirements totaling \$176 million at the naval bases in Coronado and San Diego for an aircraft hangar and a ship pier, respectively. The Joint Prisoner of War/Missing in Action Accounting Command (JPAC) and the Center of Excellence for Disaster/Humanitarian Assistance (CoE) are seeking \$108 million for new facilities in Hawaii to support their expanding missions. Both JPAC and CoE are key components of PACOM's theater security cooperation efforts. Finally, a \$7 million aviation

---

<sup>1</sup> Major Installation: MIL/CIV Population > 3000. Source DoD Base Structure Report 2007

## DRAFT

simulator at Naval Air Facility Atsugi Japan rounds out PACFLT's readiness requirements for FY11.

**U.S. Pacific Air Forces (PACAF):** Nine<sup>1</sup> major PACAF installations stretch from Alaska, through Hawaii and Guam and onward to Japan and Korea. This unique web of air bases provides USPACOM integrated expeditionary Air Force capabilities to conduct their many peacetime and wartime missions. PACAF requests \$168 million for FY11 readiness related MILCON, which includes \$30 million to further the F-22A bed-down effort and upgrade a railroad complex at Elmendorf AFB Alaska. \$28 million is required at Eielson AFB Alaska to repair and improve a central heat/power plant. In Guam, PACAF seeks \$31 million to continue the effort to bed-down the Strike Taskforce and for regional training center capabilities on Andersen AFB. Hickam AFB Hawaii is scheduled to construct a 6-bay aircraft hangar, munitions storage and related support infrastructure worth \$72 million. For South Korea, \$7 million is required to provide an aircraft flight simulator at Kunsan AB.

**U.S. Marine Forces Pacific (MARFORPAC):** MARFORPAC manages nine<sup>1</sup> major installations located in Arizona, California, Hawaii and Japan. MARFORPAC installations in the Pacific provide the jumping off point for forward deployed combat ready Marine forces both ashore and afloat in the Pacific theater. MARFORPAC requests \$418 million for readiness related MILCON. Marine Corps Air Station Yuma Arizona requires \$285 million for a variety of facilities including two aircraft maintenance hangars, a simulator building and infrastructure improvements. The needs in California include training facilities and alternative energy infrastructure at Camp Pendleton worth \$14 million. Miramar Air Station rounds out California readiness MILCON with \$100 million for a hangar and airfield parking/taxiway expansions. Finally, \$19 million of improvements in Hawaii will enhance waterfront operations.

## DRAFT

**Defense Logistics Agency:** The vastness of the Pacific AOR increases the importance of providing and sustaining sufficient forward-based logistics infrastructure. The services and material the Defense Logistics Agency provides to the Pacific is a critical enabler and force multiplier. Hickam AFB requires \$8 million for fuel storage tanks. Kadena AB and Misawa AB Japan together seek \$34 million for improvements to fuel distribution systems. \$20 million is required to replace a storage facility at Naval Base Point Loma California.

### **SUSTAINMENT MILCON – QUALITY OF LIFE**

Quality of Life for our activity duty Soldiers, Sailors, Airmen, Marines and their dependents continues to be a key enabler and retention factor for these Americans serving overseas often thousands of miles and many time zones away from family and loved ones. FY11, \$644 million of requested Quality of Life MILCON will ensure we provide adequate housing, medical facilities, and recreation opportunities to these men, women and their families. MARFORPAC requests \$30 million to replace an undersized and outdated fitness center at Camp H.M. Smith Hawaii. US Forces Korea seeks \$20 million to upgrade utility systems at Camp Walker.

**Bachelor Housing:** In FY11, USPACOM requests \$346 million for six barracks projects. PACAF plans to construct a student barracks worth \$12 million at the Pacific Regional Training Center at Andersen AFB Guam. USARPAC seeks \$216 million in Hawaii to renovate and construct barracks at Schofield Barracks and Tripler Army Medical Center. Naval Station San Diego California requests \$75 million to construct junior enlisted quarters. Finally, MARFORPAC requires \$43 million for bachelor enlisted quarters at Camp Pendleton.

**Family Housing:** The service components in the Pacific have made tremendous strides using MILCON and the Military Family Housing Privatization Initiative (MHPI) to modernize

## DRAFT

and replace antiquated housing throughout USPACOM. While MHPI has accelerated the pace, MILCON is still required overseas in Japan and Korea since privatization is not authorized in these foreign countries.

In FY11, the PACOM area of responsibility requests \$158 million for family housing. PACAF is seeking \$71 million to improve over 400 homes at Kadena Air Base in Japan. The Navy requests \$28 million to improve 116 homes at Yokosuka and Sasebo Naval Bases in Japan. USARPAC seeks \$21 million to provide supporting infrastructure for new homes at Ft. Wainwright Alaska. MARFORPAC requests \$27 million to facilitate the public-private venture to provide 107 homes at Camp Pendleton California and \$11 million to renovate 44 homes at Iwakuni Air Station in Japan.

**Medical:** \$70 million is required in Guam to support the second increment of replacement of the outdated 1950s era hospital. When complete the hospital will provide modern state of the art medical services for activity duty members and dependents including the planned additional Marine personnel. Camp Carroll in Korea requires \$20 million to provide a consolidated health-dental clinic.

## **CONCLUSION**

USPACOM forces provide security throughout a vast and complex Asia-Pacific Region. We are engaged extensively across the AOR, enabled by supporting infrastructure that these MILCON investments seek to sustain and modernize.

Finally, I would like to thank this Committee for the strong support you provide to the men and women of the United States Military. Despite being involved in two wars, our retention and recruiting rates continue to be strong, which is a reflection of the quality of life initiatives supported by you and the American people. On behalf of the more than 300,000 men and

DRAFT

women of U.S. Pacific Command, please accept our sincere appreciation for the work you do for us and our great nation. Thank you.